

---

Wayne County Regional Educational Service  
Agency

---

**Financial Report**  
**with Supplementary Information**  
**June 30, 2023**

<b>Independent Auditor's Report</b>	1-3
<b>Management's Discussion and Analysis</b>	4-9
<b>Basic Financial Statements</b>	
Agency-wide Financial Statements:	
Statement of Net Position	10
Statement of Activities	11
Fund Financial Statements:	
Governmental Funds:	
Balance Sheet	12
Reconciliation of the Balance Sheet to the Statement of Net Position	13
Statement of Revenue, Expenditures, and Changes in Fund Balances	14
Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities	15
Notes to Financial Statements	16-33
<b>Required Supplementary Information</b>	34
Budgetary Comparison Schedule - General Fund	35
Budgetary Comparison Schedules - Major Special Revenue Funds	36-39
Schedule of Proportionate Share of the Net Pension Liability	40
Schedule of Pension Contributions	41
Schedule of Proportionate Share of the Net OPEB Liability	42
Schedule of OPEB Contributions	43
Notes to Required Supplementary Information	44-45
<b>Other Supplementary Information</b>	46
Nonmajor Governmental Funds:	
Combining Balance Sheet	47
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances	48
<b>Federal Awards Supplemental Information</b>	Issued Under Separate Cover

## Independent Auditor's Report

To the Board of Education  
Wayne County Regional Educational  
Service Agency

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Wayne County Regional Educational Service Agency (the "Agency") as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Agency as of June 30, 2023 and the respective changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Agency and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

To the Board of Education  
Wayne County Regional Educational  
Service Agency

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The other supplementary information, as identified in the table of contents, is presented for the purpose of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

To the Board of Education  
Wayne County Regional Educational  
Service Agency

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 26, 2023 on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

*Plante & Moran, PLLC*

October 26, 2023

# Wayne County Regional Educational Service Agency

## Management's Discussion and Analysis

This section of Wayne County Regional Educational Service Agency's (the "Agency") annual financial report presents our discussion and analysis of the Agency's financial performance during the year ended June 30, 2023. Please read it in conjunction with the Agency's financial statements, which immediately follow this section.

### ***Using This Annual Report***

This annual report consists of a series of financial statements and notes to those financial statements. These statements are organized so the reader can understand Wayne County Regional Educational Service Agency financially as a whole. The agency-wide financial statements provide information about the activities of the whole Agency, presenting both an aggregate view of the Agency's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term and what remains for future spending. The fund financial statements look at the Agency's operations in more detail than the agency-wide financial statements by providing information about the Agency's most significant funds - the General Fund, Act 18 Fund, Enhancement Millage Fund, Funded Projects Fund, and Medicaid Fund - with all other funds presented in one column as nonmajor funds. The reader of this report should understand that the Act 18 Fund, Enhancement Millage Fund, Funded Projects Fund, and Medicaid Fund function primarily as flow-through funds, wherein funds are collected and then distributed to local school districts, other organizations, and agencies. This report is composed of the following elements:

### **Management's Discussion and Analysis (MD&A) (Required Supplementary Information)**

#### **Basic Financial Statements**

Agency-wide Financial Statements

Fund Financial Statements

Notes to Financial Statements

#### **Required Supplementary Information**

Budgetary Information for Major Funds

Schedules of Proportionate Share of the Net Pension and Net OPEB Liabilities

Schedules of Pension and OPEB Contributions

#### **Other Supplementary Information**

### ***Reporting the Agency as a Whole - Agency-wide Financial Statements***

One question asked about the Agency is, "As a whole, what is the Agency's financial condition as a result of the year's activities?" The statement of net position and the statement of activities, which appear first in the Agency's financial statements, report information on the Agency as a whole and its activities in a way that helps you answer this question. We prepare these statements to include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. All of the current year's revenue and expenses are taken into account, regardless of when cash is received or paid.

These two statements report the Agency's net position - the difference between assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, as reported in the statement of net position - as one way to measure the Agency's financial health or financial position. Over time, increases or decreases in the Agency's net position, as reported in the statement of activities, are indicators of whether its financial health is improving or deteriorating. The relationship between revenue and expenses is the Agency's operating results. However, the Agency's goal is to provide services to local public school districts, teachers, and students, not to generate profits as commercial entities do. One must consider many other nonfinancial factors, such as the quality of the services provided and the success in meeting the needs of the constituent school districts, to assess the overall health of the Agency.

# Wayne County Regional Educational Service Agency

## Management's Discussion and Analysis (Continued)

In addition, decreases in net position that emanate from those funds that are primarily distributive would not affect the Agency's operating financial health or financial position and would not hinder its ability to continue to provide services.

The statement of net position and the statement of activities report the governmental activities for the Agency, which encompass all of the Agency's services. Property taxes, unrestricted state ISD categorical funding, and state and federal grants finance most of these activities.

### **Reporting the Agency's Most Significant Funds - Fund Financial Statements**

The Agency's fund financial statements provide detailed information about the most significant funds, not the Agency as a whole. Some funds are required to be established by state law. However, the Agency establishes other funds to help it control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money (such as voter-approved special education and enhancement millage funding and state and federal grants).

### **Governmental Funds**

Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the operations of the Agency and the services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Agency's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in a reconciliation.

### **The Agency as a Whole**

Recall that the statement of net position provides the perspective of the Agency as a whole. The following table provides a summary of the Agency's net position as of June 30, 2023 and 2022:

	Governmental Activities	
	2023	2022
	(in millions)	
<b>Assets</b>		
Current and other assets	\$ 456.9	\$ 422.5
Capital assets	19.4	16.4
Total assets	476.3	438.9
<b>Deferred Outflows of Resources</b>	31.7	20.2
<b>Liabilities</b>		
Current liabilities	120.6	114.0
Noncurrent liabilities	0.1	0.2
Net pension liability	80.1	53.0
Net OPEB liability	4.3	3.3
Total liabilities	205.1	170.5
<b>Deferred Inflows of Resources</b>	18.4	34.2
<b>Net Position</b>		
Net investment in capital assets	19.4	16.4
Restricted	307.5	283.3
Unrestricted	(42.4)	(45.3)
Total net position	<b>\$ 284.5</b>	<b>\$ 254.4</b>

# Wayne County Regional Educational Service Agency

## Management's Discussion and Analysis (Continued)

The above analysis focuses on net position. The change in net position of the Agency's governmental activities is discussed below. The Agency's net position was \$284.5 million at June 30, 2023. Net investment in capital assets totaling \$19.4 million compares the original cost, less depreciation of the Agency's capital assets, to long-term debt used to finance the acquisition of those assets. As of June 30, 2023, there was no outstanding debt. Restricted net position is reported separately to show legal constraints from debt covenants and enabling legislation that limit the Agency's ability to use that net position for day-to-day operations. The remaining amount of net position (\$(42.4) million) was unrestricted.

The \$(42.4) million in unrestricted net position of governmental activities represents the accumulated results of all past years' operations, mainly attributable to the impact of the recognition of the net pension and net OPEB liabilities. The unrestricted net position balance enables the Agency to meet working capital and cash flow requirements and provide for future uncertainties. The operating results of the General Fund will have a significant impact on the change in unrestricted net position from year to year.

The results of this year's operations for the Agency as a whole are reported in the condensed statement of activities below, which shows the changes in net position for the years ended June 30, 2023 and 2022:

	Governmental Activities	
	2023	2022
	(in millions)	
<b>Revenue</b>		
Program revenue:		
Charges for services	\$ 9.2	\$ 8.9
Operating grants	274.2	253.0
General revenue:		
Taxes	256.9	244.4
State aid not restricted to specific purposes	18.7	13.3
Other	16.1	5.7
Total revenue	575.1	525.3
<b>Expenses</b>		
Instruction	0.3	0.7
Support services	50.5	44.1
Community services	0.1	0.1
Interdistrict payments	493.1	473.1
Depreciation expense (unallocated)	1.0	1.0
Total expenses	545.0	519.0
<b>Change in Net Position</b>	30.1	6.3
<b>Net Position - Beginning of year</b>	254.4	248.1
<b>Net Position - End of year</b>	<b>\$ 284.5</b>	<b>\$ 254.4</b>

As reported in the statement of activities, the cost of all of our governmental activities this year was \$545.0 million. Certain activities were partially funded from those who benefited from the programs (\$9.2 million) or by other governments and organizations that subsidized certain programs with grants and contributions (\$274.2 million). We paid for the remaining public benefit portion of our governmental activities with \$256.9 million in taxes, \$18.7 million in state unrestricted categorical funding, and other revenue (i.e., interest and general entitlements).

As discussed above, the net cost shows the financial burden that was placed on the State and the Agency's taxpayers by each of these functions. Since property taxes for operations and unrestricted state aid constitute the vast majority of district operating revenue sources, the Board of Education and administration must annually evaluate the needs of the Agency and balance those needs with state-prescribed available unrestricted resources.



# Wayne County Regional Educational Service Agency

---

## Management's Discussion and Analysis (Continued)

---

### ***The Agency's Funds***

As we noted earlier, the Agency uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the Agency is being accountable for the resources taxpayers and others provide to it and may provide more insight into the Agency's overall financial health.

As the Agency completed this year, the governmental funds reported a combined fund balance of \$335.7 million, which is an increase of \$30.8 million from last year. The primary reasons for the increase are as follows:

In the General Fund, our principal operating fund, fund balance increased by \$4.3 million to \$23.6 million. The change is mainly due to better than expected state revenue, favorable interest rates resulting in better than expected interest income, better than expected tax collections from the Wayne County Treasurer's Office, lower than anticipated salaries, benefits and purchased services that resulted mainly from unfilled positions, and less than expected subsidies to the Cooperative Education Services Fund.

In the Act 18 Fund, fund balance increased by \$24.2 million to \$307.6 million. The change is due to increased tax collections from the special education millage received from the Wayne County Treasurer's Office, favorable interest rates resulting in better than expected interest income, and lower than predicted reimbursements to local school districts for actual costs for special education center program operating expenses.

### **Budgetary Highlights**

Over the course of the year, the Agency revises its budget as it attempts to deal with unexpected changes in revenue and expenditures. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. The final amendment to the budget for all funds was adopted in June 2023. A schedule showing the Agency's original and final budget amounts compared with amounts actually paid and received is provided in the required supplementary information of these financial statements.

There were no significant revisions made to the 2022-2023 original General Fund or Medicaid Fund revenue budgets. There were significant revisions made to the 2022-2023 original Act 18 Fund, Enhancement Millage, and Funded Projects Fund revenue budgets. Budgeted local revenue for the Act 18 Fund was increased by \$4.0 million due to updated estimates for tax collections and interest income. Budgeted local revenue for the Enhancement Millage Fund was increased by \$3.2 million due to updated estimates for tax collections. Budgeted local revenue for the Funded Projects Fund was increased by \$3.7 million due to updated administrative fees related to increases in grant funding. Budgeted state revenue for the Funded Projects Fund was increased by \$42.6 million due to updated grant award funding. Budgeted local revenue for the Funded Projects Fund was increased by \$48.5 million due to updated grant award funding.

Budgeted expenditures in the Act 18 Fund were increased by \$24.0 million to account for updated estimates for reimbursements to local school districts for operating special education center programs, and the purchase of a building for use as a special education center program. Budgeted expenditures in the Enhancement Millage Fund were increased by \$3.2 million to account for estimated distribution of tax collections. Budgeted expenditures in the Funded Projects Fund were increased by \$94.9 million to account for updated grant award funding.

There were significant variances between the final budget and actual amounts in the Enhancement Millage Fund related to interdistrict payments due to greater than expected tax collections. There were significant variances between the final budget and actual amounts in the Funded Projects Fund related to capital outlay due to approved individual grant budget amendments on multiyear grants occurring after the final budget amendment was adopted. There were significant variances between the final budget and actual amounts in the Medicaid related to interdistrict payments and transfers out due to greater than expected prior year Medicaid settlements.

# Wayne County Regional Educational Service Agency

## Management's Discussion and Analysis (Continued)

### Capital Assets and Debt Administration

#### Capital Assets

As of June 30, 2023 and 2022, the Agency had \$19.4 million and \$16.4 million, respectively, invested in a broad range of capital assets, including land, buildings, and furniture and equipment. This amount represents a net increase (including additions, disposals, and depreciation) of approximately \$3.0 million, or 18.2 percent, from last year.

	2023	2022
Land	\$ 137,200	\$ 137,200
Construction in progress	475,853	842,482
Buildings and improvements	29,608,887	25,662,854
Furniture and equipment	5,165,219	5,321,513
Land improvements	3,112,158	3,112,158
Total capital assets	38,499,317	35,076,207
Less accumulated depreciation	19,147,597	18,702,493
Total capital assets - Net of accumulated depreciation	<u>\$ 19,351,720</u>	<u>\$ 16,373,714</u>

This year's additions of \$4,355,492 included roofing improvements at the Education Center and the purchase of a new building to be used for a special education center program. In addition, assistive technology equipment was added. Some of these capital projects are in progress and will continue into the 2023-2024 fiscal year, including roofing improvements and security improvements to the Education Center. We anticipate capital additions will be approximately \$2,500,000 in the coming year. We present more detailed information about our capital assets in the notes to the financial statements.

#### Debt

Debt obligations include accrued vacation pay and sick leave. There were no outstanding bond obligations at June 30, 2023 and 2022.

#### Economic Factors and Next Year's Budgets and Rates

Our elected officials and administration consider many factors when setting the Agency's 2023-2024 fiscal year budget. One of the most important factors affecting the budget is the State of Michigan's allocation to the School Aid Fund. The June 30, 2024 budget was adopted in June 2023 based on early estimates of property tax revenue, state aid, and grant funding. State law requires the Agency to amend the budget if actual agency resources are not sufficient to fund original appropriations. The primary source of revenue for both the Act 18 Fund and the Enhancement Millage Fund is property taxes. As changes to taxable value and taxability occur, these funds will be directly affected. Any reductions due to personal property tax legislation will be made up in the Act 18 Fund via an allocation from the Michigan Department of Treasury.

Since the Agency's revenue is partially dependent on state funding and the health of the State's School Aid Fund, the actual revenue received depends on the State's ability to collect revenue to fund its appropriations to public school districts, intermediate school districts, and regional educational service agencies. The State periodically holds a Revenue Estimating Conference to estimate revenue. The currently approved budget at the state, which was approved after the original budget development process, will provide for a modest increase to the Agency's unrestricted categorical funding in the coming year and additional small increases to special education reimbursements. The Agency has budgeted based on information available at the time but will revise accordingly to reflect these changes. Economic conditions have the potential to further impact state revenue in coming years. Reductions in programs and services could be required in order to bring future expenditures in line with projected future revenue if current increases are not maintained.

## **Wayne County Regional Educational Service Agency**

---

### **Management's Discussion and Analysis (Continued)**

---

#### ***Contacting the Agency's Management***

This financial report is intended to provide our taxpayers, investors, and other stakeholders with a general overview of the Agency's finances and to show the Agency's accountability for the money it receives. If you have any questions about this report or need additional information, we welcome you to contact the business office.

# Wayne County Regional Educational Service Agency

## Statement of Net Position

June 30, 2023

	<u>Governmental Activities</u>
<b>Assets</b>	
Cash and investments (Note 4)	\$ 22,264,589
Receivables:	
Taxes	500
Accounts	705,964
Due from other governmental units	66,091,950
Prepays	418,545
Restricted assets (Note 4)	367,382,589
Capital assets - Net (Note 6)	<u>19,351,720</u>
Total assets	476,215,857
<b>Deferred Outflows of Resources (Note 9)</b>	
Deferred pension costs	25,257,024
Deferred OPEB costs	<u>6,482,427</u>
Total deferred outflows of resources	31,739,451
<b>Liabilities</b>	
Accounts payable	72,378,618
Due to other governmental units	5,097,870
Accrued liabilities and other	1,960,975
Unearned revenue (Note 5)	41,138,106
Noncurrent liabilities:	
Due within one year	24,017
Due in more than one year	123,945
Net pension liability (Note 9)	80,050,309
Net OPEB liability (Note 9)	<u>4,298,100</u>
Total liabilities	205,071,940
<b>Deferred Inflows of Resources (Note 9)</b>	
Revenue in support of pension contributions made subsequent to the measurement date	5,493,351
Deferred pension cost reductions	2,950,048
Deferred OPEB cost reductions	<u>9,935,912</u>
Total deferred inflows of resources	<u>18,379,311</u>
<b>Net Position</b>	
Net investment in capital assets	19,351,720
Restricted for special education	307,583,141
Unrestricted	<u>(42,430,804)</u>
Total net position	<u><u>\$ 284,504,057</u></u>

# Wayne County Regional Educational Service Agency

## Statement of Activities

Year Ended June 30, 2023

Functions/Programs	Program Revenue		Governmental	
	Expenses	Charges for Services	Operating Grants and Contributions	
			Net Revenue (Expense) and Changes in Net Position	
Primary government - Governmental activities:				
Instruction	\$ 311,925	\$ -	\$ 315,273	\$ 3,348
Support services	50,512,541	9,235,239	39,429,416	(1,847,886)
Community services	131,434	-	131,445	11
Interdistrict payments	493,087,807	-	234,323,877	(258,763,930)
Depreciation expense (unallocated)	1,008,416	-	-	(1,008,416)
Total primary government	<b>\$ 545,052,123</b>	<b>\$ 9,235,239</b>	<b>\$ 274,200,011</b>	(261,616,873)
General revenue (expense):				
Taxes:				
Levied for general purposes				4,399,311
Levied for special education (ISD)				158,831,574
Levied for enhancement millage				93,657,340
State aid not restricted to specific purposes				13,855,813
Interest and investment gains				12,164,471
Loss on sale of capital assets				(369,070)
Payment in lieu of taxes from the Treasury				4,891,414
Other				4,321,839
Total general revenue				<u>291,752,692</u>
<b>Change in Net Position</b>				30,135,819
<b>Net Position - Beginning of year</b>				<u>254,368,238</u>
<b>Net Position - End of year</b>				<b><u>\$ 284,504,057</u></b>

# Wayne County Regional Educational Service Agency

## Governmental Funds Balance Sheet

June 30, 2023

	General Fund	Act 18 Fund	Enhancement Millage Fund	Funded Projects Fund	Medicaid Fund	Nonmajor Funds	Total Governmental Funds
<b>Assets</b>							
Cash and investments (Note 4)	\$ 21,879,744	\$ -	\$ -	\$ -	\$ -	\$ 384,845	\$ 22,264,589
Receivables:							
Taxes	500	-	-	-	-	-	500
Accounts	17,241	129,057	19,695	154,646	-	385,325	705,964
Due from other governmental units	2,550,396	7,431,587	-	55,315,611	-	794,356	66,091,950
Due from other funds (Note 7)	1,608,189	18,076,740	4,950,140	21,193,142	2,051,681	6,491,745	54,371,637
Prepays	264,700	105,000	48,845	-	-	-	418,545
Restricted assets (Note 4)	50,724,446	295,039,259	-	-	21,618,884	-	367,382,589
<b>Total assets</b>	<b>\$ 77,045,216</b>	<b>\$ 320,781,643</b>	<b>\$ 5,018,680</b>	<b>\$ 76,663,399</b>	<b>\$ 23,670,565</b>	<b>\$ 8,056,271</b>	<b>\$ 511,235,774</b>
<b>Liabilities</b>							
Accounts payable	\$ 153,145	\$ 8,618,152	\$ 5,018,680	\$ 37,627,757	\$ 20,562,344	\$ 398,540	\$ 72,378,618
Due to other governmental units	72,652	2,531,346	-	1,972,382	-	521,490	5,097,870
Due to other funds (Note 7)	50,724,446	2,039,004	-	56,321	-	1,551,866	54,371,637
Accrued liabilities and other	1,706,588	-	-	128,488	-	125,899	1,960,975
Unearned revenue (Note 5)	694,253	10,000	-	36,879,172	3,108,221	446,460	41,138,106
<b>Total liabilities</b>	<b>53,351,084</b>	<b>13,198,502</b>	<b>5,018,680</b>	<b>76,664,120</b>	<b>23,670,565</b>	<b>3,044,255</b>	<b>174,947,206</b>
<b>Deferred Inflows of Resources - Unavailable revenue (Note 5)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>566,588</b>	<b>-</b>	<b>-</b>	<b>566,588</b>
<b>Total liabilities and deferred inflows of resources</b>	<b>53,351,084</b>	<b>13,198,502</b>	<b>5,018,680</b>	<b>77,230,708</b>	<b>23,670,565</b>	<b>3,044,255</b>	<b>175,513,794</b>
<b>Fund Balances (Deficit)</b>							
Nonspendable - Prepays	264,700	105,000	48,845	-	-	-	418,545
Restricted - Special education center program	-	307,478,141	-	-	-	-	307,478,141
Committed:							
Capital projects	-	-	-	-	-	954,476	954,476
Cooperative educational activities	-	-	-	-	-	4,057,540	4,057,540
Custodial funds	67,001	-	-	-	-	-	67,001
Assigned:							
Budgeted appropriations	13,191,900	-	-	-	-	-	13,191,900
Encumbrances	473,166	-	-	-	-	-	473,166
Unassigned	9,697,365	-	(48,845)	(567,309)	-	-	9,081,211
<b>Total fund balances (deficit)</b>	<b>23,694,132</b>	<b>307,583,141</b>	<b>-</b>	<b>(567,309)</b>	<b>-</b>	<b>5,012,016</b>	<b>335,721,980</b>
<b>Total liabilities, deferred inflows of resources, and fund balances (deficit)</b>	<b>\$ 77,045,216</b>	<b>\$ 320,781,643</b>	<b>\$ 5,018,680</b>	<b>\$ 76,663,399</b>	<b>\$ 23,670,565</b>	<b>\$ 8,056,271</b>	<b>\$ 511,235,774</b>

# Wayne County Regional Educational Service Agency

## Governmental Funds Reconciliation of the Balance Sheet to the Statement of Net Position

June 30, 2023

<b>Fund Balances Reported in Governmental Funds</b>	\$ 335,721,980
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and are not reported in the funds:	
Cost of capital assets	38,499,317
Accumulated depreciation	<u>(19,147,597)</u>
Net capital assets used in governmental activities	19,351,720
Receivables that are not collected soon after year end are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds	566,588
Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities:	
Employee compensated absences	(147,962)
Net pension liability and related deferred inflows and outflows	(57,743,333)
Net OPEB liability and related deferred inflows and outflows	(7,751,585)
Revenue in support of pension contributions made subsequent to the measurement date is reported as a deferred inflow of resources in the statement of net position and is not reported in the funds	<u>(5,493,351)</u>
<b>Net Position of Governmental Activities</b>	<b><u><u>\$ 284,504,057</u></u></b>

# Wayne County Regional Educational Service Agency

## Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances

**Year Ended June 30, 2023**

	General Fund	Act 18 Fund	Enhancement Millage Fund	Funded Projects Fund	Medicaid Fund	Nonmajor Funds	Total Governmental Funds
<b>Revenue</b>							
Local sources	\$ 7,724,880	\$ 170,109,353	\$ 94,686,119	\$ 3,723,850	\$ 22,772,567	\$ 2,907,777	\$ 301,924,546
State sources	15,802,519	42,410,196	1,130,343	103,759,173	-	1,880,762	164,982,993
Federal sources	-	-	-	103,936,608	-	-	103,936,608
Interdistrict sources	395,133	522,375	-	837,598	-	8,090,293	9,845,399
<b>Total revenue</b>	<b>23,922,532</b>	<b>213,041,924</b>	<b>95,816,462</b>	<b>212,257,229</b>	<b>22,772,567</b>	<b>12,878,832</b>	<b>580,689,546</b>
<b>Expenditures</b>							
Current:							
Instruction	-	-	-	324,281	-	-	324,281
Support services	15,044,412	762,773	-	19,282,431	452,697	15,186,601	50,728,914
Community services	-	-	-	131,434	-	-	131,434
Capital outlay	568,873	3,803,222	-	57,235	-	1,145,914	5,575,244
Interdistrict payments	189,363	188,706,155	95,816,462	191,888,763	15,700,682	786,382	493,087,807
<b>Total expenditures</b>	<b>15,802,648</b>	<b>193,272,150</b>	<b>95,816,462</b>	<b>211,684,144</b>	<b>16,153,379</b>	<b>17,118,897</b>	<b>549,847,680</b>
<b>Excess of Revenue Over (Under) Expenditures</b>	<b>8,119,884</b>	<b>19,769,774</b>	<b>-</b>	<b>573,085</b>	<b>6,619,188</b>	<b>(4,240,065)</b>	<b>30,841,866</b>
<b>Other Financing Sources (Uses)</b>							
Transfers in (Note 7)	1,263,127	6,565,288	-	172,437	-	7,363,633	15,364,485
Transfers out (Note 7)	(5,059,588)	(2,085,472)	-	(1,312,831)	(6,619,188)	(287,406)	(15,364,485)
<b>Total other financing (uses) sources</b>	<b>(3,796,461)</b>	<b>4,479,816</b>	<b>-</b>	<b>(1,140,394)</b>	<b>(6,619,188)</b>	<b>7,076,227</b>	<b>-</b>
<b>Net Change in Fund Balances</b>	<b>4,323,423</b>	<b>24,249,590</b>	<b>-</b>	<b>(567,309)</b>	<b>-</b>	<b>2,836,162</b>	<b>30,841,866</b>
<b>Fund Balances - Beginning of year</b>	<b>19,370,709</b>	<b>283,333,551</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,175,854</b>	<b>304,880,114</b>
<b>Fund Balances (Deficit) - End of year</b>	<b>\$ 23,694,132</b>	<b>\$ 307,583,141</b>	<b>\$ -</b>	<b>\$ (567,309)</b>	<b>\$ -</b>	<b>\$ 5,012,016</b>	<b>\$ 335,721,980</b>

See notes to financial statements.



## Wayne County Regional Educational Service Agency

### Governmental Funds Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities

Year Ended June 30, 2023

<b>Net Change in Fund Balances Reported in Governmental Funds</b>	<b>\$ 30,841,866</b>
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures; however, in the statement of activities, these costs are allocated over their estimated useful lives as depreciation:	
Capitalized capital outlay	4,355,492
Depreciation expense	(1,008,416)
Net book value of assets disposed of	(369,070)
Revenue in the statement of activities that does not provide current financial resources is not reported as revenue in the funds until it is available	(3,080,670)
Revenue in support of pension contributions made subsequent to the measurement date	(2,051,864)
Some employee costs (pension, OPEB, and compensated absences) do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds	1,448,481
<b>Change in Net Position of Governmental Activities</b>	<b><u>\$ 30,135,819</u></b>

June 30, 2023

### Note 1 - Nature of Business

Wayne County Regional Educational Service Agency (the "Agency") is a regional educational service agency in the state of Michigan that provides a broad spectrum of services and support to various school districts within Wayne County.

### Note 2 - Significant Accounting Policies

#### ***Accounting and Reporting Principles***

The Agency follows accounting principles generally accepted in the United States of America (GAAP), as applicable to governmental units. Accounting and financial reporting pronouncements are promulgated by the Governmental Accounting Standards Board (GASB). The following is a summary of the significant accounting policies used by the Agency:

#### ***Reporting Entity***

The Agency is governed by an elected five-member Board of Education. In accordance with government accounting principles, there are no separate legal entities appropriate to be reported within these financial statements.

The Agency has authorized three public school academies within the county. The Agency is responsible for overseeing the academies' compliance with all applicable laws. The academies pay the Agency an administrative fee each year, which is used to offset expenses related to services rendered and workshops attended by the academies. Revenue from the administrative fee is recognized as services are rendered by the Agency.

#### ***Report Presentation***

Governmental accounting principles require that financial reports include two different perspectives - the agency-wide perspective and the fund-based perspective. The agency-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government. The agency-wide financial statements are presented on the economic resources measurement focus and the full accrual basis of accounting. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. The statements also present a schedule reconciling these amounts to the modified accrual-based presentation found in the fund-based statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenue includes: (1) charges to customers or applicants for goods, services, or privileges provided and (2) operating grants and contributions. Taxes, unrestricted intergovernmental receipts, and other items not properly included among program revenue are reported instead as general revenue.

As a general rule, the effect of interfund activity has been removed from the agency-wide financial statements.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### ***Basis of Accounting***

The governmental funds use the current financial resources measurement focus and the modified accrual basis of accounting. This basis of accounting is intended to better demonstrate accountability for how the Agency has spent its resources.

June 30, 2023

### Note 2 - Significant Accounting Policies (Continued)

Expenditures are reported when the goods are received or the services are rendered. Capital outlays are reported as expenditures (rather than as capital assets) because they reduce the ability to spend resources in the future; conversely, employee benefit costs that will be funded in the future (such as pension and retiree health care-related costs or sick and vacation pay) are not counted until they come due for payment. In addition, debt service expenditures, claims, and judgments are recorded only when payment is due.

Revenue is not recognized until it is collected or collected soon enough after the end of the year that it is available to pay for obligations outstanding at the end of the year. For this purpose, the Agency considers amounts collected within 60 days of year end to be available for recognition. Revenue not meeting this definition is classified as a deferred inflow of resources.

#### ***Fund Accounting***

##### **Governmental Funds**

Governmental funds include all activities that provide general governmental services that are not business-type activities. This includes the General Fund, special revenue funds, and a capital projects fund. The Agency reports the following funds as major governmental funds:

- **General Fund** - The General Fund is the Agency's primary operating fund. It accounts for all financial resources of the Agency except those required to be accounted for in another fund.
- **Act 18 Fund** - The Act 18 Fund is a special revenue fund used to account for all financial resources relating to the operation of special education center programs in Wayne County. The fund derives its revenue primarily from property taxes and also from state aid. Any operating surplus generated by these activities is retained by the fund. Any operating deficit generated by these activities is the responsibility of the General Fund.
- **Enhancement Millage Fund** - The Enhancement Millage Fund is used to account for all specific resources relating to the collection and remittance of the voter-approved millage fund to the local districts. The fund derives its revenue from property taxes. Any operating deficit generated by these activities is the responsibility of the General Fund.
- **Funded Projects Fund** - The Funded Projects Fund is a special revenue fund used to record all transactions associated with federal and state grants. Any operating deficit generated by these activities is the responsibility of the General Fund.
- **Medicaid Fund** - The Medicaid Fund is a special revenue fund used to account for specific resources relating to the operation of the Agency's Medicaid Outreach and Medicaid Fee for Services programs. The fund derives its revenue from federal grants. Any operating deficit generated by these activities is the responsibility of the General Fund.

Additionally, the Agency reports the following nonmajor governmental fund types:

- **Special Services Fund** - The Special Services Fund is a special revenue fund that provides consultant and staff development support for constituent districts to foster free and appropriate special education services for the eligible handicapped population of Wayne County. The fund derives its revenue primarily from state aid special education categorical revenue. Any operating deficit generated by these activities is the responsibility of the General Fund.
- **Cooperative Education Services Fund** - The Cooperative Education Services Fund is a special revenue fund used to account for all financial resources derived from providing services to local constituent districts for computer services, assessment technology, production services, and resource services. Any operating deficit generated by these activities is the responsibility of the General Fund.

Note 2 - Significant Accounting Policies (Continued)

- **Capital Projects Fund** - The Capital Projects Fund is used to account for nonroutine capital items and is funded through transfers from the General Fund.

**Interfund Activity**

During the course of operations, the Agency has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the agency-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Furthermore, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the agency-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

**Specific Balances and Transactions**

**Cash and Investments**

Cash and cash equivalents include cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value except for pooled investments in MILAF and commercial paper with a maturity of less than 270 days, which are valued at amortized cost.

**Prepaid Items**

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both agency-wide and fund financial statements.

**Restricted Assets**

The unspent cash proceeds and related interest of the Act 18 Fund are designated to fund the future operations of special education center programs in Wayne County and are classified as restricted assets. Additionally, the portion of General Fund cash that is due to other funds, as well as the cash and investments included in the Medicaid special revenue fund, has been classified as restricted assets.

**Capital Assets**

Capital assets, which include land, land improvements, buildings, and equipment, are reported in the applicable governmental activities column in the agency-wide financial statements. Capital assets are defined by the Agency as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at the estimated acquisition value at the date of donation. Capital assets received from dissolved districts are recorded at the existing book value at the time of the transaction. Costs of normal repair and maintenance that do not add to the value or materially extend asset life are not capitalized.

Capital assets are depreciated using the straight-line method over the following useful lives:

	Depreciable Life - Years
Buildings, building additions, and land improvements	20-50
Furniture and other equipment	5-10

**Note 2 - Significant Accounting Policies (Continued)**

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. The Agency has deferred outflows of resources related to deferred pension and OPEB plan expenses.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. The Agency has deferred inflows of resources related to revenue in support of pension contributions made subsequent to the measurement date, deferred pension and OPEB plan cost reductions, and unavailable property tax revenue.

**Net Position**

Net position of the Agency is classified in three components. Net investment in capital assets consists of capital assets net of accumulated depreciation and is reduced by the current balances of any outstanding borrowings used to finance the purchase or construction of those assets. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Unrestricted net position is the remaining net position that does not meet the definition of invested in capital or restricted.

**Net Position Flow Assumption**

The Agency will sometimes fund outlays for a particular purpose from both restricted (e.g., restricted grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the agency-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Agency's policy to consider restricted net position to have been depleted before unrestricted net position is applied.

**Fund Balance Flow Assumptions**

The Agency will sometimes fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Agency's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Furthermore, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

**Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Nonspendable fund balance represents amounts that are not in spendable form or are legally or contractually required to be maintained intact. Restricted fund balance represents amounts that are legally restricted by outside parties, constitutional provisions, or enabling legislation for use for specific purposes. The Agency itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

June 30, 2023

### Note 2 - Significant Accounting Policies (Continued)

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the Agency's highest level of decision-making authority. The Board of Education is the highest level of decision-making authority for the Agency that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The Board of Education may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally exist only temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### **Property Tax Revenue**

Properties are assessed as of December 31, and the related property taxes become a lien on July 1 of the following year for approximately 50 percent of the taxes that are due on September 14 and on December 1 for the remainder of the property taxes that are due on February 14. The final collection date is February 28, after which they are added to the county tax rolls.

All trade and property tax receivables are shown net of an allowance for uncollectible amounts. As of June 30, 2023, the allowance for uncollectible amounts is insignificant.

#### **Grants and Contributions**

The Agency receives federal, state, and local grants, as well as contributions from individuals and private organizations. Revenue from grants and contributions (including contributions of capital assets) is recognized when all eligibility requirements, including time requirements, are met. Grants and contributions may be restricted for either specific operating purposes or for capital purposes. Amounts that are unrestricted or that are restricted to a specific operating purpose are reported as nonoperating revenue. Amounts restricted to capital acquisitions are reported after nonoperating revenue and expenses.

#### **Pension and Other Postemployment Benefit (OPEB) Plans**

For purposes of measuring the net pension and net OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to each plan, and pension and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees' Retirement System (MPERS) and additions to/deductions from MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. MPERS uses the economic resources measurement focus and the full accrual basis of accounting. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments (including refunds of employee contributions) are recognized as expenses when due and payable in accordance with the plan benefit terms. Related plan investments are reported at fair value.

#### **Compensated Absences (Vacation and Sick Leave)**

The liability for compensated absences reported in the agency-wide statements includes anticipated termination benefits to be paid to employee groups. A liability for this amount is reported in governmental funds as it comes due for payment.

The liability has been calculated using the vesting method, in which leave amounts for both employees who are currently eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included.

**Note 2 - Significant Accounting Policies (Continued)**

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the period. Actual results could differ from those estimates.

**Upcoming Accounting Pronouncement**

In June 2022, the Governmental Accounting Standards Board issued Statement No. 101, *Compensated Absences*, which updates the recognition and measurement guidance for compensated absences under a unified model. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has been used but not yet paid in cash or settled through noncash means and establishes guidance for measuring a liability for leave that has not been used. It also updates disclosure requirements for compensated absences. The provisions of this statement are effective for the Agency's financial statements for the year ending June 30, 2025.

**Note 3 - Stewardship, Compliance, and Accountability**

**Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles and state law for the General Fund and all special revenue funds. All annual appropriations lapse at fiscal year end. The budget document presents information by fund and function or object depending on the form that was adopted by the Board of Education. The legal level of budgetary control adopted by the governing body (i.e., the level at which expenditures may not legally exceed appropriations) is the function level. State law requires the Agency to have its budget in place by July 1. Expenditures in excess of amounts budgeted are a violation of Michigan law. State law permits districts to amend their budgets during the year. During the year, the budget was amended in a legally permissible manner.

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders and contracts) outstanding at year end are reported as assignments of fund balances and do not constitute expenditures or liabilities because the goods or services have not been received as of year end; the commitments will be reappropriated and honored during the subsequent year. Total assigned fund balance related to encumbrances is approximately \$473,000 at June 30, 2023.

**Excess of Revenue and Expenditures Over Appropriations in Budgeted Funds**

During the year, the Agency incurred expenditures that differed significantly from the amounts budgeted as follows:

	Budget	Actual
Enhancement Millage Fund - Interdistrict payments	\$ 90,124,100	\$ 95,816,462
Funded Projects Fund - Capital outlay	12,900	57,235
Medicaid Fund - Interdistrict payments	11,141,400	15,700,682
Medicaid Fund - Transfers out	5,555,500	6,619,188

**Fund Deficit**

The Agency has accumulated a fund balance deficit in the Funded Projects Fund due to the timing of revenue not collected to fund expenditures due to local districts. The funds were requested, and reimbursement was received in September 2023.

June 30, 2023

### Note 4 - Deposits and Investments

State statutes and the Agency's investment policy authorize the Agency to make deposits in the accounts of federally insured banks, credit unions, and savings and loan associations that have offices in Michigan. The Agency is allowed to invest in U.S. Treasury or agency obligations, U.S. government repurchase agreements, bankers' acceptances, certificates of deposit, commercial paper rated prime at the time of purchase that matures no more than 270 days after the date of purchase, mutual funds, and investment pools that are composed of authorized investment vehicles. The Agency's deposits are in accordance with statutory authority.

The Agency has designated one bank for the deposit of its funds.

There are no limitations or restrictions on participant withdrawals for the investment pools that are recorded at amortized cost except for a 1-day minimum investment period on MILAF cash management funds and a 14-day redemption limitation on MILAF MAX Class funds.

The Agency's cash and investments are subject to several types of risk, which are examined in more detail below:

#### ***Custodial Credit Risk of Bank Deposits***

Custodial credit risk is the risk that, in the event of a bank failure, the Agency's deposits may not be returned to it. The Agency's investment policy requires that financial institutions be evaluated and only those institutions with an acceptable estimated risk level be used as depositories. At year end, the Agency had no bank deposits (certificates of deposit and checking and savings accounts) that were uninsured and uncollateralized. Investments held through MILAF are not insured.

#### ***Custodial Credit Risk of Investments***

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Agency will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Agency's policy for custodial credit risk states custodial credit risk will be minimized by limiting investments to the types of securities allowed by state law and by prequalifying the financial institutions, broker/dealers, intermediaries, and advisors with which the Agency will do business using the criteria established in the investment policy. The Agency does not hold investments with custodial risk.

#### ***Interest Rate Risk***

Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Agency's investment policy does restrict investment maturities to 12 months for U.S. government securities and agencies, certificates of deposit, and repurchase agreements. The policy further restricts investment maturities for federal instrumentalities to 397 days, commercial paper to 270 days, and bankers' acceptances to 180 days. The Agency's policy minimizes interest rate risk by requiring the investment portfolio to be structured so that securities mature to meet cash requirements for ongoing operations. This allows the Agency to avoid the need to sell securities in the open market; invest operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools; and limit the average maturity in accordance with the Agency's cash requirements.



**Note 4 - Deposits and Investments (Continued)**

At year end, the Agency had the following investments:

Investment	Carrying Value	Weighted- average Maturity (Years)
<b>Primary Government</b>		
U.S. Treasury	\$ 41,444,367	0.70
National agency bonds	937,650	0.27
Federal mortgage-backed security	8,997,283	0.34
Federal collateralized mortgage obligations	1,263,779	1.18
Federal agency bonds	26,521,534	0.84
Commercial paper	12,143,300	0.42
Total	<u>\$ 91,307,913</u>	

**Credit Risk**

State law limits investments in commercial paper to the top two ratings issued by nationally recognized statistical rating organizations. The Agency's investment policy further limits its investment choices to the top rating. As of June 30, 2023, the credit quality ratings are as follows:

Investment	Carrying Value	Rating	Rating Organization
Michigan Liquid Asset Fund (MILAF) - MAX Class	\$ 278,950,116	AAAm	Standard & Poor's
Michigan Liquid Asset Fund (MILAF) - Cash Management Class	19,665,557	AAAm	Standard & Poor's
National agency bonds	937,650	AAA	Standard & Poor's
Federal mortgage-backed security	8,997,283	AA+	Standard & Poor's
Federal collateralized mortgage obligations	1,263,779	AA+	Standard & Poor's
Federal agency bond	26,521,534	AA+	Standard & Poor's
Commercial paper	12,143,300	A-1	Standard & Poor's
Total	<u>\$ 348,479,219</u>		

**Concentration of Credit Risk**

The Agency's investment policy minimizes concentration of credit risk by requiring diversification of the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized. The Agency does not have any investments subject to concentration of credit risk.

**Foreign Currency Risk**

Foreign currency risk is the risk that an investment denominated in the currency of a foreign country could reduce its U.S. dollar value as a result of changes in foreign currency exchange rates. State law and the Agency's investment policy prohibit investments in foreign currency.

**Fair Value Measurements**

The Agency categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

**Note 4 - Deposits and Investments (Continued)**

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The Agency’s assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The Agency has the following recurring fair value measurements as of June 30, 2023:

	Assets Measured at Carrying Value on a Recurring Basis at June 30, 2023		
	Quoted Prices in		
	Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Available-for-sale debt securities:			
U.S. Treasury	\$ -	\$ 41,444,367	\$ -
National agency bonds	-	937,650	-
Federal mortgage-backed security	-	8,997,283	-
Federal collateralized mortgage obligations	-	1,263,779	-
Federal agency bonds	-	26,521,534	-
Commercial paper	-	12,143,300	-
<b>Total</b>	<b>\$ -</b>	<b>\$ 91,307,913</b>	<b>\$ -</b>

**Note 5 - Unavailable/Unearned Revenue**

Governmental funds report unavailable revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also report unearned revenue recognition in connection with resources that have been received but not yet earned.

At June 30, 2023, the various components of unearned and unavailable revenue were as follows:

	Governmental Funds	
	Deferred Inflow - Unavailable	Liability - Unearned
Grant receivables unavailable for use in the current period	\$ 566,588	\$ -
Grant and categorical aid payment received prior to meeting all eligibility requirements	-	36,879,172
Other	-	4,258,934
<b>Total</b>	<b>\$ 566,588</b>	<b>\$ 41,138,106</b>

# Wayne County Regional Educational Service Agency

## Notes to Financial Statements

June 30, 2023

### Note 6 - Capital Assets

Capital asset activity of the Agency's governmental activities was as follows:

#### Governmental Activities

	Balance July 1, 2022	Transfers	Additions	Disposals and Adjustments	Balance June 30, 2023
Capital assets not being depreciated:					
Land	\$ 137,200	\$ -	\$ -	\$ -	\$ 137,200
Construction in progress	842,482	(637,629)	271,000	-	475,853
Subtotal	979,682	(637,629)	271,000	-	613,053
Capital assets being depreciated:					
Buildings and improvements	25,662,854	637,629	3,655,103	(346,699)	29,608,887
Furniture and equipment	5,321,513	-	429,389	(585,683)	5,165,219
Land improvements	3,112,158	-	-	-	3,112,158
Subtotal	34,096,525	637,629	4,084,492	(932,382)	37,886,264
Accumulated depreciation:					
Buildings and improvements	13,600,989	-	602,257	(124,694)	14,078,552
Furniture and equipment	4,635,387	-	254,887	(438,618)	4,451,656
Land improvements	466,117	-	151,272	-	617,389
Subtotal	18,702,493	-	1,008,416	(563,312)	19,147,597
Net capital assets being depreciated	15,394,032	637,629	3,076,076	(369,070)	18,738,667
Net governmental activities capital assets	\$ 16,373,714	\$ -	\$ 3,347,076	\$ (369,070)	\$ 19,351,720

Depreciation expense was not charged to activities, as the Agency's assets benefit multiple activities, and allocation is impractical.

### Note 7 - Interfund Receivables, Payables, and Transfers

The composition of interfund balances is as follows:

Fund Due To	Fund Due From						Total
	General Fund	Act 18 Fund	Funded Projects Fund	Enhancement Millage Fund	Medicaid Fund	Nonmajor Governmental Funds	
General Fund	\$ -	\$ -	\$ 56,323	\$ -	\$ -	\$ 1,551,866	\$ 1,608,189
Act 18 Fund	18,076,740	-	-	-	-	-	18,076,740
Enhancement Millage Fund	4,857,946	92,194	-	-	-	-	4,950,140
Funded Projects Fund	21,193,144	-	-	-	-	-	21,193,144
Medicaid Fund	2,051,681	-	-	-	-	-	2,051,681
Nonmajor governmental funds	4,544,935	1,946,810	-	-	-	-	6,491,745
Total	\$ 50,724,446	\$ 2,039,004	\$ 56,323	\$ -	\$ -	\$ 1,551,866	\$ 54,371,639

These balances result from the time lag between the dates that goods and services are provided or reimbursable expenditures occur, transactions are recorded in the accounting system, and payments between funds are made.

**Note 7 - Interfund Receivables, Payables, and Transfers (Continued)**

Interfund transfers reported in the fund financial statements are composed of the following:

Paying Fund (Transfer Out)	Receiving Fund (Transfer In)	Amount
General Fund	Nonmajor governmental funds	\$ 4,887,151
	Funded Projects Fund	172,437
	Total General Fund	5,059,588
Act 18 Fund	Nonmajor governmental funds	2,085,472
Funded Projects Fund	General Fund	922,708
	Nonmajor governmental funds	390,123
	Total Funded Projects Fund	1,312,831
Medicaid Fund	General Fund	53,145
	Act 18 Fund	6,565,288
	Nonmajor governmental funds	755
	Total Medicaid Fund	6,619,188
Nonmajor governmental funds	General Fund	287,274
	Nonmajor governmental funds	132
	Total nonmajor governmental funds	287,406
	Total	<u>\$ 15,364,485</u>

Transfers primarily represent the following activities:

- General Fund support for Funded Projects Fund, cooperative service programs, and capital projects
- Act 18 Fund support for special education services in the nonmajor governmental funds
- Financial support to the General Fund, Act 18 Fund, and nonmajor governmental funds from the Funded Projects Fund and Medicaid Fund

**Note 8 - Risk Management**

The Agency is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years. The Agency participates in the MAISL Trust risk pool for claims relating to property loss, torts, and errors and omissions and in the MAISL Workers' Compensation Trust pool for workers' compensation claims.

The shared-risk pool program in which the Agency participates operates as a common risk-sharing management program for school districts in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

**Note 9 - Michigan Public School Employees' Retirement System**

***Plan Description***

The Agency participates in the Michigan Public School Employees' Retirement System (the "System"), a statewide, cost-sharing, multiple-employer defined benefit public employee retirement system governed by the State of Michigan that covers substantially all employees of the Agency. Certain agency employees also receive defined contribution retirement and health care benefits through the System. The System provides retirement, survivor, and disability benefits to plan members and their beneficiaries. The System also provides postemployment health care benefits to retirees and beneficiaries who elect to receive those benefits.

The System is administered by the Office of Retirement Services (ORS). The Michigan Public School Employees' Retirement System issues a publicly available financial report that includes financial statements and required supplementary information for the pension and postemployment health care plans. That report is available on the web at <http://www.michigan.gov/orsschools>.

***Benefits Provided***

Benefit provisions of the defined benefit (DB) pension plan and the postemployment health care plan are established by state statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit pension plan and the postemployment health care plan.

Depending on the plan option selected, member retirement benefits are calculated as final average compensation times years of services times a pension factor ranging from 1.25 percent to 1.50 percent. The requirements to retire range from attaining the age of 46 to 60 with years of service ranging from 5 to 30 years, depending on when the employee became a member. Early retirement is computed in the same manner as a regular pension but is permanently reduced by 0.50 percent for each full and partial month between the pension effective date and the date the member will attain age 60. There is no mandatory retirement age.

Depending on the member's date of hire, MPERS offers the option of participating in the defined contribution (DC) plan that provides a 50 percent employer match (up to 3 percent of salary) on employee contributions.

Members are eligible for nonduty disability benefits after 10 years of service and for duty-related disability benefits upon hire. Disability retirement benefits are determined in the same manner as retirement benefits but are payable immediately without an actuarial reduction. The disability benefits plus authorized outside earnings are limited to 100 percent of the participant's final average compensation, with an increase of 2 percent each year thereafter.

Benefits may transfer to a beneficiary upon death and are determined in the same manner as retirement benefits but with an actuarial reduction.

Benefit terms provide for annual cost of living adjustments to each employee's retirement allowance subsequent to the employee's retirement date. The annual adjustment, if applicable, is 3 percent. Some members who do not receive an annual increase are eligible to receive a supplemental payment in those years when investment earnings exceed actuarial assumptions.

MPERS provides medical, prescription drug, dental, and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by MPERS, with the balance deducted from the monthly pension of each retiree health care recipient. Depending on the member's date of hire, this subsidized portion ranges from 80 percent to the maximum allowed by the statute.

**Note 9 - Michigan Public School Employees' Retirement System (Continued)**

**Contributions**

Public Act 300 of 1980, as amended, required the Agency to contribute amounts necessary to finance the coverage of pension benefits of active and retired members. Contribution provisions are specified by state statute and may be amended only by action of the state Legislature. Under these provisions, each school district's contribution is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance a portion of the unfunded accrued liability.

Under the OPEB plan, retirees electing this coverage contribute an amount equivalent to the monthly cost for Part B Medicare and 10 percent, or 20 percent for those not Medicare eligible, of the monthly premium amount for the health, dental, and vision coverage at the time of receiving the benefits. The MPSERS board of trustees annually sets the employer contribution rate to fund the benefits. Participating employers are required to contribute at that rate.

Under Public Act 300 of 2012, members were given the choice between continuing the 3 percent contribution to the retiree health care and keeping the premium subsidy benefit described above or choosing not to pay the 3 percent contribution and, instead, opting out of the subsidy benefit and becoming participants in the Personal Healthcare Fund (PHF), a portable tax-deferred fund that can be used to pay health care expenses in retirement. Participants in the PHF are automatically enrolled in a 2 percent employee contribution into their 457 accounts as of their transition date, earning them a 2 percent employer match into a 401(k) account. Members who selected this option stopped paying the 3 percent contribution to retiree health care as of the day before their transition date, and their prior contributions were deposited into their 401(k) accounts.

The Agency's contributions are determined based on employee elections. There are multiple different pension and health care benefit options included in the plan available to employees based on date of hire and the elections available at that time. Contribution rates are adjusted annually by the ORS.

The ranges of rates are as follows:

	Pension	OPEB
October 1, 2021 - September 30, 2022	13.73% - 20.14%	7.23% - 8.09%
October 1, 2022 - September 30, 2023	13.75% - 20.16%	7.21% - 8.07%

Depending on the plan selected, member pension contributions range from 0 percent up to 7.0 percent of gross wages. For certain plan members, a 4 percent employer contribution to the defined contribution pension plan is required. In addition, for certain plan members, a 3 percent employer match is provided to the defined contribution pension plan.

The Agency's required and actual pension contributions to the plan for the year ended June 30, 2023 were \$9,979,530, which includes the Agency's contributions required for those members with a defined contribution benefit. For the year ended June 30, 2023, the Agency's required and actual pension contributions include an allocation of \$3,471,558 in revenue received from the State of Michigan and remitted to the System to fund the MPSERS unfunded actuarial accrued liability (UAAL) stabilization rate, as well as \$2,021,793 of a one-time state payment received and remitted to the System for the purpose of contributing additional assets to the System.

The Agency's required and actual OPEB contributions to the plan for the year ended June 30, 2023 were \$1,785,007, which includes the Agency's contributions required for those members with a defined contribution benefit.

**Note 9 - Michigan Public School Employees' Retirement System (Continued)**

**Net Pension Liability**

At June 30, 2023, the Agency reported a liability of \$80,050,309 for its proportionate share of the net pension liability. The net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2021, which used update procedures to roll forward the estimated liability to September 30, 2022. The Agency's proportion of the net pension liability was based on a projection of its long-term share of contributions to the pension plan relative to the projected contributions of all participating reporting units, actuarially determined. At September 30, 2022 and 2021, the Agency's proportion was 0.21 and 0.22 percent, respectively, representing a change of (4.96) percent.

**Net OPEB Liability**

At June 30, 2023, the Agency reported a liability of \$4,298,100 for its proportionate share of the net OPEB liability. The net OPEB liability for fiscal year 2023 was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of September 30, 2021, which used update procedures to roll forward the estimated liability to September 30, 2022. The Agency's proportion of the net OPEB liability was based on a projection of its long-term share of contributions to the OPEB plan relative to the projected contributions of all participating reporting units, actuarially determined. At September 30, 2022 and 2021, the Agency's proportion was 0.20 and 0.22 percent, respectively, representing a change of (7.37) percent.

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For 2023, the Agency recognized pension expense of \$10,941,540, inclusive of payments to fund the MPSERS UAAL stabilization rate. At June 30, 2023, the Agency reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 800,782	\$ (178,984)
Changes in assumptions	13,755,512	-
Net difference between projected and actual earnings on pension plan investments	187,718	-
Changes in proportion and differences between the Agency's contributions and proportionate share of contributions	1,918,882	(2,771,064)
The Agency's contributions to the plan subsequent to the measurement date	8,594,130	-
Total	\$ 25,257,024	\$ (2,950,048)

The \$5,493,351 reported as deferred inflows of resources resulting from the pension portion of state aid payments received pursuant to the UAAL payment will be recognized as state appropriations revenue for the year ending June 30, 2024. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending	Amount
2024	\$ 4,795,503
2025	2,742,358
2026	1,871,075
2027	4,303,910
Total	\$ 13,712,846

**Note 9 - Michigan Public School Employees' Retirement System (Continued)**

In addition, the contributions subsequent to the measurement date will be included as a reduction of the net pension liability in the next year.

***OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

For the year ended June 30, 2023, the Agency recognized OPEB recovery of \$1,331,506.

At June 30, 2023, the Agency reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ -	\$ (8,418,330)
Changes in assumptions	3,831,034	(311,945)
Net difference between projected and actual earnings on OPEB plan investments	335,930	-
Changes in proportionate share or difference between amount contributed and proportionate share of contributions	1,066,281	(1,205,637)
Employer contributions to the plan subsequent to the measurement date	1,249,182	-
Total	<u>\$ 6,482,427</u>	<u>\$ (9,935,912)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows (note that employer contributions subsequent to the measurement date will reduce the net OPEB liability and, therefore, will not be included in future OPEB expense):

<u>Years Ending</u>	<u>Amount</u>
2024	\$ (1,319,401)
2025	(1,309,736)
2026	(1,434,451)
2027	(358,700)
2028	(246,324)
Thereafter	<u>(34,055)</u>
Total	<u>\$ (4,702,667)</u>



**Note 9 - Michigan Public School Employees' Retirement System (Continued)**

**Actuarial Assumptions**

The total pension liability and total OPEB liability as of September 30, 2022 are based on the results of an actuarial valuation as of September 30, 2021 and rolled forward. The total pension liability and OPEB liability were determined using the following actuarial assumptions:

Actuarial cost method		Entry age normal
Investment rate of return - Pension	6.00%	Net of investment expenses based on the groups
Investment rate of return - OPEB	6.00%	Net of investment expenses based on the groups
Salary increases	2.75% - 11.55%	Including wage inflation of 2.75%
Health care cost trend rate - OPEB	5.25% - 7.75%	Year 1 graded to 3.5% in year 15, 3.0% in year 120
Mortality basis		RP-2014 Male and Female Employee Annuitant Mortality tables, scaled 100% (retirees: 82% for males and 78% for females) and adjusted for mortality improvements using projection scale MP-2017 from 2006
Cost of living pension adjustments	3.00%	Annual noncompounded for MIP members

Assumption changes as a result of an experience study for the periods from 2012 to 2017 have been adopted by the System for use in the annual pension and OPEB valuations beginning with the September 30, 2018 valuation.

Significant assumption changes since the prior measurement date, September 30, 2021, for the OPEB plan include a decrease in the discount rate used in the September 30, 2022 measurement date by 0.80 percentage points in the pension plan and 0.95 percentage points in the OPEB plan. The investment rate of return used in the September 30, 2022 measurement date decreased by 0.80 percentage points in the pension plan and 0.95 percentage points in the OPEB plan. There were no significant benefit terms changes for the pension or OPEB plans since the prior measurement date of September 30, 2021.

**Discount Rate**

The discount rate used to measure the total pension and OPEB liability was 6.00 percent as of September 30, 2022. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that district contributions will be made at statutorily required rates.

Based on those assumptions, the pension plan's fiduciary net position and the OPEB plan's fiduciary net position were projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan and OPEB plan investments was applied to all periods of projected benefit payments to determine the total pension liability and total OPEB liability.

**Note 9 - Michigan Public School Employees' Retirement System (Continued)**

The long-term expected rate of return on pension plan and OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-term Expected Real Rate of Return
Domestic equity pools	25.00 %	5.10 %
Private equity pools	16.00	8.70
International equity pools	15.00	6.70
Fixed-income pools	13.00	(0.20)
Real estate and infrastructure pools	10.00	5.30
Absolute return pools	9.00	2.70
Real return/opportunistic pools	10.00	5.80
Short-term investment pools	2.00	(0.50)
Total	100.00 %	

Long-term rates of return are net of administrative expense and inflation of 2.2 percent.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Agency, calculated using the discount rate depending on the plan option. The following also reflects what the Agency's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease (5.00%)	Current Discount Rate (6.00%)	1 Percentage Point Increase (7.00%)
Net pension liability of the Agency	\$ 105,636,669	\$ 80,050,309	\$ 58,965,996

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate**

The following presents the net OPEB liability of the Agency, calculated using the current discount rate. It also reflects what the Agency's net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease (5.00%)	Current Discount Rate (6.00%)	1 Percentage Point Increase (7.00%)
Net OPEB liability of the Agency	\$ 7,209,649	\$ 4,298,100	\$ 1,846,214

June 30, 2023

**Note 9 - Michigan Public School Employees' Retirement System (Continued)**

***Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate***

The following presents the net OPEB liability of the Agency, calculated using the current health care cost trend rate. It also reflects what the Agency's net OPEB liability would be if it were calculated using a health care cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1 Percentage Point Decrease	Current Rate	1 Percentage Point Increase
Net OPEB liability of the Agency	\$ 1,799,839	\$ 4,298,100	\$ 7,102,447

***Pension Plan and OPEB Plan Fiduciary Net Position***

Detailed information about the plan's fiduciary net position is available in the separately issued MPSERS financial report.

***Payable to the Pension Plan and OPEB Plan***

At June 30, 2023, the Agency reported a payable of \$1,329,515 and \$133,054 for the outstanding amount of contributions to the pension plan and OPEB plan, respectively, required for the year ended June 30, 2023.

**Note 10 - Operating Leases**

The Agency leases a building under a noncancelable operating lease. The future minimum lease payments for the lease are \$135,000 annually, payable in equal monthly installments. The lease terminates on October 30, 2025.

**Note 11 - Tax Abatements**

The Agency receives reduced property tax revenue as a result of industrial facilities tax exemptions (PA 198 of 1974) and brownfield redevelopment agreements, neighborhood enterprise zone tax relief, Obsolete Property Rehabilitation Act, and renaissance zone agreements granted by cities, villages, and townships within the boundaries of the Agency. Industrial facility exemptions are intended to promote construction of new industrial facilities or to rehabilitate historical facilities; brownfield redevelopment agreements are intended to reimburse taxpayers that remediate environmental contamination on their properties. Neighborhood enterprise zone tax relief is intended to offer homeowners in specific geographic areas a tax abatement if they have completed qualifying improvements to their homes. The Obsolete Property Rehabilitation Act (PA 146 of 2000) provides property tax exemptions for commercial and commercial housing properties that are rehabilitated and meet the requirements of the act. Finally, the renaissance zone is a collaborative program between the City of Detroit, Michigan; the County of Wayne, Michigan; and the State of Michigan to give tax incentives to residents and business owners. The program works to encourage economic stability and development within these designated areas.

For the fiscal year ended June 30, 2023, the Agency's property tax revenue was reduced by \$4,003,254 under these programs.

---

## Required Supplementary Information

---

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Budgetary Comparison Schedule - General Fund

Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
<b>Revenue</b>				
Local sources	\$ 4,899,400	\$ 5,011,400	\$ 7,724,880	\$ 2,713,480
State sources	12,930,200	15,717,700	15,802,519	84,819
Interdistrict sources	445,500	444,200	395,133	(49,067)
Total revenue	18,275,100	21,173,300	23,922,532	2,749,232
<b>Expenditures</b>				
Current -				
Instruction/Support/Community services:				
Salaries	6,693,800	7,063,150	6,505,431	(557,719)
Employee benefits	4,305,300	6,608,830	6,042,009	(566,821)
Purchased services	1,727,100	2,232,500	1,867,482	(365,018)
Supplies and materials	426,000	536,000	526,120	(9,880)
Other expense	113,700	125,200	103,370	(21,830)
Capital outlay	488,000	1,159,300	568,873	(590,427)
Interdistrict payments	239,500	252,000	189,363	(62,637)
Total expenditures	13,993,400	17,976,980	15,802,648	(2,174,332)
<b>Excess of Revenue Over Expenditures</b>	4,281,700	3,196,320	8,119,884	4,923,564
<b>Other Financing Sources (Uses)</b>				
Transfers in	1,050,000	1,050,000	1,263,127	213,127
Transfers out	(6,062,900)	(6,442,900)	(5,059,588)	1,383,312
Total other financing uses	(5,012,900)	(5,392,900)	(3,796,461)	1,596,439
<b>Net Change in Fund Balance</b>	(731,200)	(2,196,580)	4,323,423	6,520,003
<b>Fund Balance - Beginning of year</b>	19,370,709	19,370,709	19,370,709	-
<b>Fund Balance - End of year</b>	<b>\$ 18,639,509</b>	<b>\$ 17,174,129</b>	<b>\$ 23,694,132</b>	<b>\$ 6,520,003</b>

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Budgetary Comparison Schedules - Major Special Revenue Funds Act 18 Fund

Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
<b>Revenue</b>				
Local sources	\$ 145,340,000	\$ 149,340,000	\$ 170,109,353	\$ 20,769,353
State sources	39,210,000	39,960,400	42,410,196	2,449,796
Interdistrict sources	500,000	500,000	522,375	22,375
Total revenue	185,050,000	189,800,400	213,041,924	23,241,524
<b>Expenditures</b>				
Current -				
Support services:				
Purchased services	540,500	720,500	631,547	(88,953)
Supplies and materials	149,000	196,000	129,813	(66,187)
Other	-	-	1,413	1,413
Capital outlay	155,000	3,821,200	3,803,222	(17,978)
Interdistrict payments	179,158,600	199,137,300	188,706,155	(10,431,145)
Total expenditures	180,003,100	203,875,000	193,272,150	(10,602,850)
<b>Excess of Revenue Over (Under) Expenditures</b>	5,046,900	(14,074,600)	19,769,774	33,844,374
<b>Other Financing Sources (Uses)</b>				
Transfers in	5,600,000	5,600,000	6,565,288	965,288
Transfers out	(2,673,400)	(2,582,500)	(2,085,472)	497,028
Total other financing sources	2,926,600	3,017,500	4,479,816	1,462,316
<b>Net Change in Fund Balance</b>	7,973,500	(11,057,100)	24,249,590	35,306,690
<b>Fund Balance - Beginning of year</b>	283,333,551	283,333,551	283,333,551	-
<b>Fund Balance - End of year</b>	<b>\$ 291,307,051</b>	<b>\$ 272,276,451</b>	<b>\$ 307,583,141</b>	<b>\$ 35,306,690</b>

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Budgetary Comparison Schedules - Major Special Revenue Funds (Continued) Enhancement Millage Fund

Year Ended June 30, 2023

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over Final Budget</u>
<b>Revenue</b>				
Local sources	\$ 86,900,000	\$ 90,124,100	\$ 94,686,119	\$ 4,562,019
State sources	-	-	1,130,343	1,130,343
Total revenue	<u>86,900,000</u>	<u>90,124,100</u>	<u>95,816,462</u>	<u>5,692,362</u>
<b>Expenditures - Interdistrict payments</b>	<u>86,900,000</u>	<u>90,124,100</u>	<u>95,816,462</u>	<u>5,692,362</u>
<b>Net Change in Fund Balance</b>	-	-	-	-
<b>Fund Balance - Beginning of year</b>	-	-	-	-
<b>Fund Balance - End of year</b>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Budgetary Comparison Schedules - Major Special Revenue Funds (Continued) Funded Projects Fund

**Year Ended June 30, 2023**

	Original Budget	Final Budget	Actual	(Under) Over Final Budget
<b>Revenue</b>				
Local sources	\$ 487,000	\$ 4,207,730	\$ 3,723,850	\$ (483,880)
State sources	90,584,300	133,150,602	103,759,173	(29,391,429)
Federal sources	97,100,100	145,576,793	103,936,608	(41,640,185)
Interdistrict sources	1,993,100	2,316,391	837,598	(1,478,793)
Total revenue	190,164,500	285,251,516	212,257,229	(72,994,287)
<b>Expenditures</b>				
Current -				
Support services:				
Salaries	5,575,200	8,362,900	7,788,281	(574,619)
Employee benefits	3,661,500	5,492,300	5,147,558	(344,742)
Purchased services	22,024,400	33,037,200	5,858,969	(27,178,231)
Supplies and materials	2,608,500	3,912,800	904,463	(3,008,337)
Other expenses	336,800	505,200	38,875	(466,325)
Capital outlay	8,600	12,900	57,235	44,335
Interdistrict payments	154,198,500	231,988,416	191,888,763	(40,099,653)
Total expenditures	188,413,500	283,311,716	211,684,144	(71,627,572)
<b>Excess of Revenue Over Expenditures</b>	1,751,000	1,939,800	573,085	(1,366,715)
<b>Other Financing Sources (Uses)</b>				
Transfers in	-	-	172,437	172,437
Transfers out	(1,751,000)	(1,939,800)	(1,312,831)	626,969
Total	(1,751,000)	(1,939,800)	(1,140,394)	799,406
<b>Net Change in Fund Balance</b>	-	-	(567,309)	(567,309)
<b>Fund Balance - Beginning of year</b>	-	-	-	-
<b>Fund Balance (Deficit) - End of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (567,309)</u>	<u>\$ (567,309)</u>



## Wayne County Regional Educational Service Agency

### Required Supplementary Information Budgetary Comparison Schedules - Major Special Revenue Funds (Continued) Medicaid Fund

Year Ended June 30, 2023

	Budget	Actual	Over (Under) Final Budget
<b>Revenue - Local sources</b>	\$ 17,212,000	\$ 22,772,567	\$ 5,560,567
<b>Expenditures</b>			
Current -			
Support services:			
Salaries	292,600	260,895	(31,705)
Employee benefits	200,500	169,187	(31,313)
Purchased services	18,600	22,400	3,800
Supplies and materials	2,500	215	(2,285)
Other expenses	900	-	(900)
Interdistrict payments	11,141,400	15,700,682	4,559,282
Total expenditures	11,656,500	16,153,379	4,496,879
<b>Excess of Revenue Over Expenditures</b>	5,555,500	6,619,188	1,063,688
<b>Other Financing Uses - Transfers out</b>	(5,555,500)	(6,619,188)	(1,063,688)
<b>Net Change in Fund Balance</b>	-	-	-
<b>Fund Balance - Beginning of year</b>	-	-	-
<b>Fund Balance - End of year</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Schedule of Proportionate Share of the Net Pension Liability Michigan Public School Employees' Retirement System

	<b>Last Nine Plan Years</b>								
	<b>Plan Years Ended September 30</b>								
	2022	2021	2020	2019	2018	2017	2016	2015	2014
Agency's proportion of the net pension liability	0.21285 %	0.22396 %	0.22512 %	0.20951 %	0.19230 %	0.18844 %	0.18541 %	0.17592 %	0.16605 %
Agency's proportionate share of the net pension liability	\$ 80,050,309	\$ 53,023,385	\$ 77,330,925	\$ 69,381,800	\$ 57,807,667	\$ 48,833,390	\$ 46,257,485	\$ 42,969,665	\$ 36,575,174
Agency's covered payroll	\$ 19,621,154	\$ 19,699,862	\$ 20,046,244	\$ 19,057,209	\$ 16,571,440	\$ 15,683,655	\$ 15,939,963	\$ 14,656,761	\$ 14,401,332
Agency's proportionate share of the net pension liability as a percentage of its covered payroll	407.98 %	269.16 %	385.76 %	364.07 %	348.84 %	311.36 %	290.20 %	293.17 %	253.97 %
Plan fiduciary net position as a percentage of total pension liability	60.77 %	72.32 %	59.49 %	60.08 %	62.12 %	63.96 %	63.01 %	62.92 %	66.15 %

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Schedule of Pension Contributions Michigan Public School Employees' Retirement System

	<b>Last Nine Fiscal Years Years Ended June 30</b>								
	2023	2022	2021	2020	2019	2018	2017	2016	2015
Statutorily required contribution	\$ 9,626,688	\$ 7,357,081	\$ 6,790,344	\$ 6,178,809	\$ 5,472,678	\$ 4,840,836	\$ 4,415,050	\$ 4,165,866	\$ 3,191,933
Contributions in relation to the statutorily required contribution	9,626,688	7,357,081	6,790,344	6,178,809	5,472,678	4,840,836	4,415,050	4,165,866	3,191,933
<b>Contribution Deficiency</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Agency's Covered Payroll</b>	<b>\$ 20,705,299</b>	<b>\$ 19,718,120</b>	<b>\$ 19,734,977</b>	<b>\$ 19,934,549</b>	<b>\$ 18,438,547</b>	<b>\$ 16,133,454</b>	<b>\$ 15,675,485</b>	<b>\$ 15,093,099</b>	<b>\$ 14,878,808</b>
<b>Contributions as a Percentage of Covered Payroll</b>	46.49 %	37.31 %	34.41 %	31.00 %	29.68 %	30.00 %	28.17 %	27.60 %	21.45 %

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Schedule of Proportionate Share of the Net OPEB Liability Michigan Public School Employees' Retirement System

	<b>Last Six Plan Years</b>					
	<b>Plan Years Ended September 30</b>					
	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Agency's proportion of the net OPEB liability	0.20293 %	0.21908 %	0.22672 %	0.21839 %	0.19493 %	0.18809 %
Agency's proportionate share of the net OPEB liability	\$ 4,298,100	\$ 3,343,999	\$ 12,145,814	\$ 15,675,449	\$ 15,494,819	\$ 16,655,894
Agency's covered payroll	\$ 19,621,154	\$ 19,699,862	\$ 20,046,244	\$ 19,057,209	\$ 16,571,440	\$ 15,683,655
Agency's proportionate share of the net OPEB liability as a percentage of its covered payroll	21.91 %	16.97 %	60.59 %	82.25 %	93.50 %	106.20 %
Plan fiduciary net position as a percentage of total OPEB liability	83.09 %	88.87 %	59.76 %	48.67 %	43.10 %	36.53 %

## Wayne County Regional Educational Service Agency

### Required Supplementary Information Schedule of OPEB Contributions Michigan Public Schools Employees' Retirement System

	<b>Last Six Fiscal Years Years Ended June 30</b>					
	2023	2022	2021	2020	2019	2018
Statutorily required contribution	\$ 1,666,611	\$ 1,606,869	\$ 1,642,295	\$ 1,601,861	\$ 1,448,353	\$ 1,165,275
Contributions in relation to the statutorily required contribution	1,666,611	1,606,869	1,642,295	1,601,861	1,448,353	1,165,275
<b>Contribution Deficiency</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>
<b>Agency's Covered Payroll</b>	<b>\$ 20,705,299</b>	<b>\$ 19,718,120</b>	<b>\$ 19,734,977</b>	<b>\$ 19,934,549</b>	<b>\$ 18,438,547</b>	<b>\$ 16,133,454</b>
<b>Contributions as a Percentage of Covered Payroll</b>	<b>8.05 %</b>	<b>8.15 %</b>	<b>8.32 %</b>	<b>8.04 %</b>	<b>7.86 %</b>	<b>7.22 %</b>

June 30, 2023

### ***Pension Information***

Ultimately, 10 years of data will be presented in both of the pension-related schedules. The number of years currently presented represents the number of years since the accounting standard requiring these schedules first became applicable.

The required contributions for the year ended June 30, 2023 include a one-time contribution of \$2,021,793, referred to as 147c(2), related to funding received from the State and remitted to the Agency for the purpose of contributing additional assets to the System.

### **Benefit Changes**

There were no changes of benefit terms for each of the reported plan years ended September 30.

### **Changes in Assumptions**

There were no significant changes of assumptions for each of the reported plan years ended September 30 except for the following:

2022 - The discount rate and investment rate of return used in the September 30, 2021 actuarial valuation decreased by 0.80 percentage points.

2019 - The discount rate used in the September 30, 2018 actuarial valuation decreased by 0.25 percentage points.

2018 - The discount rate used in the September 30, 2017 actuarial valuation decreased by 0.45 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017.

2017 - The discount rate used in the September 30, 2016 actuarial valuation decreased by 0.50 percentage points.

### ***OPEB Information***

Ultimately, 10 years of data will be presented in both of the OPEB-related schedules. The number of years currently presented represents the number of years since the accounting standard requiring these schedules first became applicable.

### **Benefit Changes**

There were no changes of benefit terms for each of the reported plan years ended September 30.

### **Changes in Assumptions**

There were no significant changes of assumptions for each of the reported plan years ended September 30 except for the following:

2022 - The discount rate and investment rate of return used in the September 30, 2021 actuarial valuation decreased by 0.95 percentage points. This resulted in a lower than projected per person health benefit cost to reduce the plan's total OPEB liability by an additional \$1.1 billion in 2022.

2021 - The health care cost trend rate used in the September 30, 2020 actuarial valuation increased by 0.75 percentage points for members under 65 and decreased by 1.75 percentage points for members over 65. In addition, actual per person health benefit costs were lower than projected. This reduced the plan's total OPEB liability by \$1.3 billion in 2021.

2020 - The health care cost trend rate used in the September 30, 2019 actuarial valuation decreased by 0.50 percentage points. This, in addition to actual per person health benefit costs being lower than projected, reduced the plan's total OPEB liability by an additional \$1.8 billion in 2020.

2019 - The discount rate used in the September 30, 2018 actuarial valuation decreased by 0.20 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017. This resulted in lower than projected per person health benefit costs to reduce the plan's total OPEB liability by an additional \$1.4 billion in 2019.

## Wayne County Regional Educational Service Agency

---

### Notes to Required Supplementary Information

---

**June 30, 2023**

2018 - The discount rate used in the September 30, 2017 actuarial valuation decreased by 0.35 percentage points. The valuation also includes the impact of an updated experience study for the periods from 2012 to 2017. This resulted in lower than projected per person health benefit costs to reduce the plan's total OPEB liability by \$1.4 billion in 2018.

---

## Other Supplementary Information

---



# Wayne County Regional Educational Service Agency

## Other Supplementary Information Combining Balance Sheet Nonmajor Governmental Funds

June 30, 2023

	Special Revenue Funds			Total Nonmajor Governmental Funds
	Special Services Fund	Cooperative Education Services Fund	Capital Projects Fund	
<b>Assets</b>				
Cash and investments	\$ -	\$ -	\$ 384,845	\$ 384,845
Receivables:				
Accounts	-	385,325	-	385,325
Due from other governmental units	301,377	492,979	-	794,356
Due from other funds	1,946,810	3,612,085	932,850	6,491,745
<b>Total assets</b>	<b>\$ 2,248,187</b>	<b>\$ 4,490,389</b>	<b>\$ 1,317,695</b>	<b>\$ 8,056,271</b>
<b>Liabilities</b>				
Accounts payable	\$ 3,857	\$ 31,464	\$ 363,219	\$ 398,540
Due to other governmental units	521,490	-	-	521,490
Due to other funds	1,551,866	-	-	1,551,866
Accrued liabilities and other	33,924	91,975	-	125,899
Unearned revenue	137,050	309,410	-	446,460
<b>Total liabilities</b>	<b>2,248,187</b>	<b>432,849</b>	<b>363,219</b>	<b>3,044,255</b>
<b>Fund Balances</b>				
Committed:				
Capital projects	-	-	954,476	954,476
Cooperative educational activities	-	4,057,540	-	4,057,540
<b>Total fund balances</b>	<b>-</b>	<b>4,057,540</b>	<b>954,476</b>	<b>5,012,016</b>
<b>Total liabilities and fund balances</b>	<b>\$ 2,248,187</b>	<b>\$ 4,490,389</b>	<b>\$ 1,317,695</b>	<b>\$ 8,056,271</b>

# Wayne County Regional Educational Service Agency

## Other Supplementary Information Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Nonmajor Governmental Funds

**Year Ended June 30, 2023**

	Special Revenue Funds			Total Nonmajor Governmental Funds
	Special Services Fund	Cooperative Education Services Fund	Capital Projects Fund	
<b>Revenue</b>				
Local sources	\$ -	\$ 2,886,251	\$ 21,526	\$ 2,907,777
State sources	1,880,762	-	-	1,880,762
Interdistrict sources	-	8,090,293	-	8,090,293
Total revenue	1,880,762	10,976,544	21,526	12,878,832
<b>Expenditures</b>				
Current -				
Support services:				
Salaries	1,639,078	5,603,500	-	7,242,578
Employee benefits	1,116,676	3,574,667	-	4,691,343
Purchased services	73,378	2,475,260	-	2,548,638
Supplies and materials	35,214	474,221	-	509,435
Other	8,337	155,002	-	163,339
Operations and maintenance	-	-	31,268	31,268
Capital outlay	300,255	94,982	750,677	1,145,914
Interdistrict payments	786,382	-	-	786,382
Total expenditures	3,959,320	12,377,632	781,945	17,118,897
<b>Excess of Expenditures Over Revenue</b>	(2,078,558)	(1,401,088)	(760,419)	(4,240,065)
<b>Other Financing Sources (Uses)</b>				
Transfers in	2,365,964	4,147,669	850,000	7,363,633
Transfers out	(287,406)	-	-	(287,406)
Total other financing sources	2,078,558	4,147,669	850,000	7,076,227
<b>Net Change in Fund Balances</b>	-	2,746,581	89,581	2,836,162
<b>Fund Balances - Beginning of year</b>	-	1,310,959	864,895	2,175,854
<b>Fund Balances - End of year</b>	<u>\$ -</u>	<u>\$ 4,057,540</u>	<u>\$ 954,476</u>	<u>\$ 5,012,016</u>